

Message Text

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ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 IOE-00 SSO-00 NSCE-00 USIE-00

INRE-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 ACDA-05 AF-06

ARA-06 EA-07 NEA-10 /097 W
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FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 3382

INFO AMEMBASSY LONDON

AMEMBASSY OTTAWA

AMEMBASSY MOSCOW

C O N F I D E N T I A L SECTION 1 OF 2 USUN 5433

E.O. 11652: GDS

TAGS: PFOR, UR, MARR, UNGA

SUBJECT: PEACEKEEPING COMMITTEE WORKING GROUP TO CONSIDER
DRAFT REPORT

REF: USUN 4224 (NOTAL)

1. PEACEKEEPING COMMITTEE WORKING GROUP WILL HOLD ITS FIRST MEETING SINCE SEPTEMBER 11 (REFTEL) ON FRIDAY, OCTOBER 31, TO CONSIDER ITS DRAFT REPORT TO PARENT COMMITTEE. AS PREPARED BY RAPPORTEUR (EGYPT) AND SECRETARIAT, DRAFT DOES NOT IN ITS PRESENT FORM RECOMMEND SINE DIE ADJOURNMENT OF PEACEKEEPING NEGOTIATIONS. ON CONTRARY, IT SUGGESTS THAT EFFORTS TO CONCLUDE AGREED GUIDELINES SHOULD CONTINUE, THOUGH IT DOES MAKE CLEAR THAT WORKING GROUP MADE LITTLE PROGRESS LAST YEAR. TEXT OF DRAFT REPORT TRANSMITTED PARA 5 BELOW.

2. SINCE LAST WORKING GROUP MEETING, WE HAVE CONSULTED INFORMALLY WITH NON-ALIGNED MEMBERS ON WHERE TO GO FROM HERE. CONSENSUS HAS DEVELOPED AMONG THEM THAT THEY DO NOT WISH TO ADJOURN NEGOTIATIONS. THIS STEMS LARGELY FROM SUSPICION
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THAT THEY ARE BEING PRESSED BY SC PERMANENT MEMBERS TO

TAKE ACTION WHICH MAY BE IN GREAT POWERS' INTEREST, BUT NOT IN THEIRS. DEPARTMENT MAY RECALL THAT WE HAD EXPECTED TO BE ABLE TO ALLAY THIS SENSITIVITY BY ENLISTING HELP OF FORCEFUL NIGERIAN CHAIRMAN, AMBASSADOR OGBU. OGBU WAS INDEED SYMPATHETIC TO INDEFINITE ADJOURNMENT, BUT WAS RECALLED JUST WHEN HIS INFLUENCE WAS NEEDED. WE ARE PERSUADED FROM OUR TALKS WITH NON-ALIGNED THAT THERE IS LITTLE POINT IN TRYING TO CHANGE THEIR MINDS, AND UK, USSR, FRENCH AND CANADIAN MISSIONS SHARE THIS VIEW.

3. WHILE NON-ALIGNED OPPOSE ADJOURNMENT, THEY DO NOT HAVE MUCH POSITIVE TO SUGGEST. ARGENTINES INFORMALLY BROACHED IDEA OF AN SYG-APPOINTED GROUP OF EXPERTS, COMPRISING US, SOVIET AND TROOP-CONTRIBUTING COUNTRY REPRESENTATIVES, TO EXAMINE SUCH TECHNICAL QUESTIONS AS PEACEKEEPING PREPAREDNESS, TRAINING, ETC. THIS IDEA SEEMED TO HAVE MERIT TO US, BUT SOVIETS OPPOSED IT BECAUSE OF THE LINK TO SYG. MAIN SOVIET IDEA FOR FUTURE IS TO SLOW DOWN COMMITTEE AND WORKING GROUP ACTIVITY TO TWO OR THREE MEETINGS A YEAR--THE PRACTICE SOME YEARS AGO. THIS MAY WELL BE BEST ALTERNATIVE TO ADJOURNMENT, AT LEAST FOR NEXT YEAR.

4. WE BELIEVE IT WORTH MAKING ONE FINAL EFFORT AT THE COMING WORKING GROUP MEETING TO ACHIEVE AT LEAST DE FACTO ADJOURNMENT. ACCORDINGLY, WE REQUEST AUTHORITY TO SUPPORT A UK PROPOSAL TO CHANGE THE LAST TWO SENTENCES OF THE REPORT TO READ AS FOLLOWS: "THE MEMBERS OF THE WORKING GROUP ARE OF THE OPINION THAT EFFORTS TOWARDS THIS END SHOULD BE CONTINUED AT SUCH TIME AS THE WORKING GROUP CONSIDERS THE CIRCUMSTANCES LIKELY TO LEAD TO FURTHER PROGRESS. AT THIS TIME, THE WORKING GROUP MIGHT ALSO DEVOTE ITS ATTENTION TO THE CONSIDERATION OF SPECIFIC QUESTIONS RELATED TO PRACTICAL IMPLEMENTATION OF PEACE-KEEPING OPERATIONS." SUGGEST ALSO THAT WE BE AUTHORIZED TO PROPOSE DELETION OF "AND UNDERSTANDING" IN FIRST SENTENCE OF PARA 7 AS UNNECESSARY AND SUSCEPTIBLE OF MISINTERPRETATION. FINALLY, DEPT MIGHT CONSIDER WHETHER US DEL SHOULD ATTEMPT TO HAVE NON-ALIGNED, US AND USSR PROPOSALS ON AN ARTICLE 29 COMMITTEE ANNEXED TO WORKING GROUP REPORT SO AS TO PLACE ON RECORD THE LARGE GAP BETWEEN SOVIET CONCEPTION OF POWERS AND FUNCTIONS OF SUCH A COMMITTEE AND THAT OF

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ALL OTHER UN MEMBERS.

5. TEXT FOLLOWS OF WORKING GROUP DRAFT REPORT:

QUOTE DRAFT NINTH REPORT OF THE WORKING GROUP
RAPPORTEUR: MR. SAAD A. ALFARARGI (EGYPT)

1. AT ITS 65TH MEETING HELD ON 14 MARCH 1975, THE SPECIAL

COMMITTEE ON PEACE-KEEPING OPERATIONS AGREED TO AUTHORIZE ITS WORKING GROUP, UNDER THE TERMS OF PARAGRAPH 2 OF GENERAL ASSEMBLY RESOLUTION 3239 (XXIX) OF 29 NOVEMBER 1974, TO RENEW ITS EFFORTS TOWARDS THE COMPLETION OF AGREED GUIDELINES FOR CARRYING OUT PEACE-KEEPING OPERATIONS IN CONFORMITY WITH THE CHARTER OF THE UNITED NATIONS, SO THAT THE SPECIAL COMMITTEE WOULD BE ABLE TO SUBMIT THEM TO THE GENERAL ASSEMBLY AT ITS THIRTIETH SESSION.

2. DURING THE PERIOD BETWEEN 26 MARCH AND 31 OCTOBER 1975, THE WORKING GROUP HELD 15 MEETINGS, ON 26 MARCH; 2, 11, 18 AND 28 APRIL; 22 AND 29 MAY; 11 AND 27 JUNE; 8, 16, 25 AND 31 JULY; 11 SEPTEMBER AND 31 OCTOBER 1975. THE MEETINGS OF THE WORKING GROUP WERE HELD UNDER THE CHAIRMANSHIP OF THE CHAIRMAN OF THE SPECIAL COMMITTEE AND THE FOUR VICE-CHAIRMEN SERVING IN ROTATION. THE MEETINGS WERE ALSO ATTENDED BY REPRESENTATIVES OF SOME OTHER MEMBERS OF THE SPECIAL COMMITTEE, WHICH ARE NOT MEMBERS OF THE WORKING GROUP.

3. AS A STARTING POINT FOR ITS WORK ON THE IMPLEMENTATION OF THE MANDATE OF THE SPECIAL COMMITTEE, THE WORKING GROUP USED WORKING DOCUMENT NO.2 ENTITLED "DRAFT FORMULAS PUT FORWARD DURING THE CONSIDERATION IN THE WORKING GROUP OF THE QUESTION OF GUIDELINES FOR UNITED NATIONS PEACE-KEEPING OPERATIONS", WHICH IS CONTAINED IN THE APPENDIX TO THE EIGHTH REPORT OF THE WORKING GROUP (A/9827).

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C O N F I D E N T I A L SECTION 2 OF 2 USUN 5433

4. IN THE COURSE OF ITS DELIBERATIONS, THE WORKING GROUP GAVE THOROUGH CONSIDERATION TO THE SUBJECT-MATTER WHICH IS SET FORTH IN THE INTRODUCTION AND IN ARTICLES 1 THROUGH 6 OF THE ABOVE-MENTIONED WORKING DOCUMENT NO.2. EXTENSIVE DISCUSSIONS ALSO TOOK PLACE WITH RESPECT TO A NUMBER OF CONCRETE PROPOSALS WHICH WERE PUT FORWARD IN THE WORKING GROUP FOR THE PURPOSE OF REACHING AGREEMENT ON GUIDELINES FOR UNITED NATIONS PEACE-KEEPING OPERATIONS.

5. WHILE IN A FEW INSTANCES THE WORKING GROUP SUCCEEDED IN PREPARING TENTATIVE FORMULAS FOR THE FINAL TEXT OF AGREED GUIDELINES, IN MANY INSTANCES THE DISCUSSIONS DID NOT RESULT IN REDUCING THE NUMBER OF ALTERNATIVES OR AGREEING ON SINGLE FORMULAS ACCEPTABLE TO ALL THE MEMBERS OF THE WORKING GROUP.

6. THE WORKING GROUP DEEPLY REGRETS THAT, IN SPITE OF THE DEFINITE PROGRESS EVIDENT FROM ITS REPORT OF LAST YEAR (A/9827, ANNEX) AND ITS EFFORT THIS YEAR, IT HAS NOT BEEN POSSIBLE TO MAKE FURTHER PROGRESS IN THE COMPLETION OF AGREED GUIDELINES FOR UNITED NATIONS PEACE-KEEPING OPERATIONS IN CONFORMITY WITH THE CHARTER OF THE UNITED NATIONS.
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THE WORKING GROUP REALIZES, HOWEVER, THAT THE TASK OF ACHIEVING SUCH AGREED GUIDELINES IS A DIFFICULT ONE, SINCE CERTAIN ISSUES WITH WHICH IT IS FACED INVOLVE BASIC POLITICAL AND INSTITUTIONAL PROBLEMS FOR SOME MEMBER STATES WHICH CANNOT BE RESOLVED WITHOUT FURTHER SUBSTANTIVE NEGOTIATIONS.

7. ACCORDINGLY, THE WORKING GROUP WISHES TO EXPRESS THE OPINION THAT MORE TIME AND UNDERSTANDING ARE REQUIRED TO OVERCOME EXISTING DIFFERENCES AND TO REACH AGREEMENT ON GUIDELINES FOR UNITED NATIONS PEACE-KEEPING OPERATIONS, SO THAT THE SPECIAL COMMITTEE COULD SUBMIT THESE GUIDELINES TO THE GENERAL ASSEMBLY IN FULFILLMENT OF ITS MANDATE. THE MEMBERS OF THE WORKING GROUP ARE OF THE OPINION THAT EFFORTS TOWARDS THIS END SHOULD BE CONTINUED. FURTHERMORE, THE WORKING GROUP FEELS THAT IT COULD ALSO DEVOTE ITS ATTENTION TO THE CONSIDERATION OF SPECIFIC QUESTIONS RELATED TO PRACTICAL IMPLEMENTATION OF PEACE-KEEPING OPERATIONS. UNQUOTE
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